THESIS TITLE MODEL OF SUPERVISION CRITERIA FOR LOCAL

ADMINISTRATIONS

KEYWORD MODEL/CRITERIA/SUPERVISION/LOCAL

ADMINISTRATIONS

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LEVEL OF STUDY DOCTOR OF PHILOSOPHY PROGRAM IN PUBLIC AND

BUSINESS ADMINISTRATION JURISPRUDENCE

FACULTY SCHOOL OF LAW SRIPATUM UNIVERSITY

YEAR 2022

ABSTRACT

This research on the model of supervision criteria for local administrations aims to (1) investigate principles and concepts related to supervision and decentralization, (2) analyze forms, criteria, and methods of supervision for local administrations of Thailand and foreign countries, (3) analyze problems and obstacles of supervision for Thailand's local administrations, and (4) prepare the model of law-based supervision criteria for local administrations. This research is conducted through the qualitative methodology including documentary research and in-depth interview.

The findings revealed that the problems of supervision for local administrations which having impacts on performing duties of local administrations due to the exercise of supervisory power both from supervisory organizations under the (central and provincial) administration system and autonomous organizations according to constitution, as well as the problems of the legal provisions including the organizations acting to investigate the power exercise of local administrative organizations and people exercising each of supervisory power for local administrations cause the performance of local administrative organizations to lack autonomy in management nor support decentralization to local administrative organizations, which is the key findings of this research.

Therefore, this research would like to propose the model of supervision criteria for local administrations as follows: the supervision for local administrations before and after the administrative

act of local administrative organizations with supervisors from the central administration, audit committees, and judicial organizations acting to supervise 5 forms of local administrations, that is, subdistrict administrative organizations, municipality, provincial administrative organizations, Bangkok Metropolitan Administration, and City of Pattaya. The models of supervision before administrative act consist of (1) supervision for supporting and developing potential and (2) supervision for protecting the administrative act. The supervision after administrative act come form 3 organizations including (1) the organizations investigating the performance of official duties dividing the organizations for investigation into 2 systems, that is, (1.1) the audit committee system acting to do general investigation, such as, financial and administrative investigation and the special audit system acting to do investigation as requested by the administrators of local administrative organizations, people, and members of local council. Moreover, the organizations investigating the performance of official duties have other authorities, such as, investigating monthly income and expenditure, and (1.2) the external auditor system referring to the system that local administrative organizations making an employment contract with external specialized experts. There are 2 types of investigation: overall investigation and investigation by items. (2) The supervision by central and provincial administration divides the supervision into 2 types, that is, (1) investigating 3 types of the administrative act of local administrative organizations: (1.1) investigating the examination results of local administrative organizations by audit committees and external auditors, (1.2) investigating the act of local administrative organizations as requested, and (1.3) filing a case in administrative court or court of the Auditor General of Thailand, (2) acting as the compulsory organizations according to the judgement of administrative court or court of the Auditor General of Thailand, and (3) the supervision by judicial organizations, that is, administrative court, court of the Auditor General of Thailand, and court of justice.